## OVERVIEW OF GOVERNOR GRANHOLM'S FY 2006-07 BUDGET



Gary S. Olson, Director SENATE FISCAL AGENCY

February 15, 2006

#### Governor Granholm's FY 2006-07 Budget Overview of Recommendations

The Governor's FY 2006-07 budget recommendation contains proposed revenue increases, proposed fee increases, increases and decreases in State appropriations, assumptions concerning the amount and utilization of Federal funds, assumptions concerning the cost of funding State employee salaries and fringe benefits, and many other proposals. Included with the FY 2006-07 budget recommendation is a recommendation for supplemental appropriations for FY 2005-06.

The Governor's FY 2006-07 budget recommendation is based on the consensus revenue estimate reached on January 12, 2006. The FY 2006-07 General Fund/General Purpose (GF/GP) consensus revenue estimate is \$8.38 billion. This represents a 2.1% increase from the consensus estimate of FY 2005-06 GF/GP revenues. The FY 2006-07 School Aid Fund consensus revenue estimate is \$11.59 billion. This represents a 3.2% increase from the consensus estimate of FY 2005-06 School Aid Fund revenues.

The Governor's FY 2006-07 budget recommendation also includes recommendations for tax policy changes and fee increases that will result in increased FY 2006-07 GF/GP and School Aid Fund revenue. Tax policy changes would increase GF/GP revenue by \$88.4 million and School Aid Fund revenue by \$22.8 million. The budget includes a proposed increase in liquor license fees that would generate \$23.0 million of GF/GP revenue.

The Governor's FY 2006-07 budget recommendation contains the following levels of appropriations:

| Adjusted Gross                      | \$41.9 billion |
|-------------------------------------|----------------|
| State Spending from State Resources | \$28.0 billion |
| General Fund/General Purpose        | \$ 9.3 billion |

Adjusted Gross appropriations represents a \$1.0 billion or 2.5% increase from FY 2005-06 year-to-date appropriations. State Spending from State Resources appropriations represent a \$487.8 million or 1.8% increase from FY 2005-06 year-to-date appropriations. GF/GP appropriations represents a \$271.3 million or 3.0% increase from FY 2005-06 year-to-date appropriations.

# FY 2005-06 Budget Update

### FY 2005-06 General Fund/General Purpose Revenue, Expenditures, and Year-End Balance (Millions of Dollars)

|   | Gov's Rec.    |
|---|---------------|
| Revenue:  |               |
| Beginning Balance                                   | \$ 220.5      |
| Ongoing Revenue:                                    |               |
| Revenue Estimate                                    | 8,311.7       |
| Single Business Tax Reductions                      | (103.9)       |
| Pharmaceutical Tax Credit Adjustment                | 10.0          |
| Revenue Sharing Adjustments                         | <u> 550.5</u> |
| Subtotal Ongoing Revenue                            | 8,768.3       |
| Non-Ongoing Revenue:                                |               |
| Interest Earnings Tobacco Securitization            | 10.0          |
| Land Sales  | 47.0          |
| Agriculture Equine Fund Transfer to GF/GP           | 2.0           |
| Remonumentation Fund Transfer to GF/GP              | 15.0          |
| Comprehensive Transportation Fund Transfer to GF/GP | 10.8          |
| Financial Institutions Fund Transfer to GF/GP       | 15.0          |
| State Services Fee Fund Transfer to GF/GP           | 6.0           |
| Subtotal Non-Ongoing Revenue                        | 105.8         |
| Total Revenue                                       | \$9,094.6     |
| Expenditures:                                       |               |
| Initial Appropriations                              | \$8,975.7     |
| Supplemental Appropriations (PA 226 of 2005)        | 1.0           |
| Supplemental Appropriations (PA 297 of 2005)        | 4.9           |
| Supplemental Appropriations (PA 4 of 2006)          | 0.0           |
| Supplemental Recommendation                         | 33.2          |
| Total Expenditures                                  | \$9,014.8     |
| Projected Year-End Balance                          | \$ 79.8       |

#### FY 2005-06 School Aid Fund Revenue, Expenditures and Year-End Balance (Millions of Dollars)

|                                      | Gov's Rec.     |
|--------------------------------------|----------------|
| Revenue:                             |                |
| Beginning Balance                    | \$ 93.7        |
| Ongoing Revenue Estimate             | 11,230.9       |
| Other Revenue Adjustments:           |                |
| GF/GP Grant                          | 62.7           |
| School Bond Loan Fund Reform Revenue | 44.5           |
| FY 2003-04 Revenue Receivable        | 3.0            |
| Federal Revenue                      | <u>1,392.6</u> |
| Subtotal Other Revenue Adjustments   | 1,502.8        |
| Total Revenue                        | \$12,827.4     |
| Expenditures:                        |                |
| Enacted Appropriations               | \$12,757.2     |
| Adjusted Cost Estimates              | (51.5)         |
| Supplemental Recommendation          | 41.5           |
| Total Expenditures                   | \$12,747.2     |
| Projected Year-End Balance           | \$ 80.2        |

# FY 2005-06 Supplemental Appropriation Recommendations Included in Governor's FY 2006-07 Budget Message (Thousands of Dollars)

| Department/Item                             | Gross    | GF/GP |
|---|----------|-------|
| Agriculture                                 | GIUSS    | GF/GF |
| •   | \$250.0  | \$0.0 |
| Americorps                                  | •        | •     |
| Greenhouse/Nursery Emergency Response       | 11.0     | 0.0   |
| Migrant Labor Housing                       | 145.0    | 0.0   |
| Food Security Assessment Activities         | 150.0    | 0.0   |
| Civil Penalty Revenue                       | 25.0     | 0.0   |
| Mad Cow Disease Inspections/Testing         | 250.0    | 0.0   |
| Laboratory Testing: Heavy Metals            |          | 0.0   |
| Subtotal Agriculture                        | 1,124.0  | 0.0   |
| Attorney General                            |          |       |
| Operations Funding                          | 1,027.7  | 0.0   |
| Subtotal Attorney General                   | 1,027.7  | 0.0   |
| Capital Outlay                              |          |       |
| Natural Resources-Dredging at Boat Sites    | 1,470.0  | 0.0   |
| Natural Resources Trust Fund Projects       | 37,339.5 | 0.0   |
|   | 38,809.5 | 0.0   |
| Subtotal Capital Outlay                     | 30,009.3 | 0.0   |
| Civil Rights                                |          |       |
| Operations Funding                          | 516.4    | 0.0   |
| Subtotal Civil Rights                       | 516.4    | 0.0   |
| Community Health                            |          |       |
| Pandemic Flu                                | 2,951.8  | 0.0   |
| Children with Serious Emotional Disturbance | 570.0    | 0.0   |
| AIDS Prevention                             | 1,000.0  | 0.0   |
| Laboratory Services                         | 300.0    | 0.0   |
| Epidemiology                                | 47.0     | 0.0   |
| Lead Abatement Program                      | 300.0    | 0.0   |
| WIC Program                                 | 2,059.0  | 0.0   |
| MSU and U of M Contracts                    | 3,000.0  | 0.0   |
| Pharmaceutical Services                     | 36,217.6 | 0.0   |
| Medical Adult Benefits Waiver               | 4,394.7  | 0.0   |
| Subtotal Community Health                   | 50,840.1 | 0.0   |
| Education                                   |          |       |
| Hurricane Educational Expenses              | 3,286.0  | 0.0   |
| Subtotal Education                          | 3,286.0  | 0.0   |
|   | J,200.0  | 0.0   |
| Environmental Quality                       |          |       |
| Office of the Great Lakes                   | 45.0     | 0.0   |
| Multi-State Hazardous Waste Tracking Tool   | 741.2    | 0.0   |

| FY 2005-06 Supplemental Appropriation Recommendations |
|---|
| Included in Governor's FY 2006-07 Budget Message      |
| (Thousands of Dollars)                                |

| (Thousands of Dollars)                                  |          |           |
|---|----------|-----------|
| Department/Item   | Gross    | GF/GP     |
| Environmental Quality (continued)                       |          |           |
| Multi-State Homeland Security System                    | 691.6    | 0.0       |
| Waste Reduction Revenue Fund                            | 3,000.0  | 0.0       |
| Environmental Protection Fund                           | 19,000.0 | 0.0       |
| Subtotal Environmental Quality                          | 23,477.8 | 0.0       |
| History, Arts, and Libraries                            |          |           |
| Library Funding   | 315.9    | 315.9     |
| Arts Grants   | 315.9    | 315.9     |
| Subtotal History, Arts, and Libraries                   | 631.8    | 631.8     |
| Human Services  |          |           |
| Child Support Bench Warrant Fees                        | 600.0    | 0.0       |
| Children's Trust Fund                                   | 297.7    | 0.0       |
| Daycare Funding Shift                                   | 1,937.0  | 0.0       |
| TANF Funding Shortfall                                  | 0.0      | 20,000.0  |
| Title XX Funding Shortfall                              | 0.0      | 15,300.0  |
| Day Care Fund Shift                                     | 0.0      | (6,600.0) |
| Child Support Automation Fund Shift                     | 0.0      | 3,397.4   |
| Children's Protective Services Staff                    | 614.3    | 500.0     |
| Subtotal Human Services                                 | 3,449.0  | 32,597.4  |
| Information Technology                                  |          |           |
| Adjust Appropriation to Match Spending                  | 17,512.3 | 0.0       |
| Subtotal Information Technology                         | 17,512.3 | 0.0       |
| Judiciary   |          |           |
| Court of Appeals  | 150.0    | 0.0       |
| Subtotal Judiciary                                      | 150.0    | 0.0       |
| Labor and Economic Growth                               |          |           |
| Public Service Commission: Wastewater/Energy            | 132.5    | 0.0       |
| Office of Financial/Insurance Services: Pay Day Lending | 550.0    | 0.0       |
| Unemployment Agency: IT System                          | 32,600.0 | 0.0       |
| Subtotal Labor and Economic Growth                      | 33,282.5 | 0.0       |
| Legislature   |          |           |
| Redistricting Project                                   | 500.0    | 500.0     |
| Subtotal Legislature                                    | 500.0    | 500.0     |
| Management and Budget                                   |          |           |
| State Fair  | 966.7    | 0.0       |
| Information Technology                                  | 2,000.0  | 0.0       |
| Subtotal Management and Budget                          | ,        |           |

# FY 2005-06 Supplemental Appropriation Recommendations Included in Governor's FY 2006-07 Budget Message (Thousands of Dollars)

| Department/Item (Thousands of Dollars)     | Gross          | GF/GP      |
|--|----------------|------------|
| Departmentitem                             | G1035          | GF/GF      |
| Military and Veterans Affairs              |                |            |
| Veterans Homes                             | 219.0          | 0.0        |
| Starbase Program                           | 206.6          | 0.0        |
| Military Training Sites/Facilities         |                | 0.0        |
| Subtotal Military and Veterans Affairs     | 5,025.6        | 0.0        |
| ,  | 2,0=010        |            |
| Natural Resources                          |                |            |
| Education and Outreach                     | 250.0          | 0.0        |
| State Parks                                | 3,325.0        | 0.0        |
| Law Enforcement Equipment                  | 1,470.0        | 0.0        |
| State Shooting Ranges Repair               | 83.0           | 0.0        |
| Marine Safety Grants to Locals             | 1,470.0        | 0.0        |
| Subtotal Natural Resources                 | 6,598.0        | 0.0        |
|  |                |            |
| School Aid                                 |                |            |
| Basic Foundation Allowance (\$25 Increase) | 41,500.0       | 0.0        |
| Cost Adjustments                           | (51,500.0)     | 0.0        |
| Subtotal School Aid                        | (10,000.0)     | 0.0        |
|  |                |            |
| State Police                               | 0.000.0        | 0.0        |
| Criminal Justice Information Center        | 3,080.0        | 0.0        |
| DNA Analysis and Laboratory Operations     | 1,110.9        | 0.0        |
| Michigan Amber Alert Plan                  | 31.8           | 0.0        |
| Michigan Youth Leadership Academy          | 32.0<br>160.0  | 0.0        |
| Highway Safety Public Information          | 2,150.4        | 0.0<br>0.0 |
| Public Safety Communications System        | 1,000.0        | 0.0        |
| Subtotal State Police                      | <b>7.565.1</b> | 0.0        |
| Subtotal State Police                      | 7,505.1        | 0.0        |
| Transportation                             |                |            |
| Safe Routes to School Program              | 3,040.2        | 0.0        |
| Subtotal Transportation                    | 3,040.2        | 0.0        |
|  | 0,01012        | 0.0        |
| Treasury                                   |                |            |
| Agricultural Loan Program                  | 750.0          | 750.0      |
| Telephone/Telegraph Auditors               | 2,700.0        | 2,700.0    |
| 401(k) Expert Assistance                   | 100.0          | 100.0      |
| SBA Rent Lapse                             | (4,100.0)      | (4,100.0)  |
| Subtotal Treasury                          | (550.0)        | (550.0)    |
| _  |                | <u> </u>   |
| Total Supplemental Recommendations         | \$189,252.7    | \$33,179.2 |

# Recent State Appropriation History

Table 4

| Adjusted Gross Appropriation History (Millions of Dollars) |                       |               |                |
|--|-----------------------|---------------|----------------|
| Fiscal Year  | <b>Appropriations</b> | Dollar Change | Percent Change |
| 1997-98  | \$31,472.8            | \$1,816.3     | 6.1%           |
| 1998-99  | 33,160.3              | 1,687.5       | 5.4%           |
| 1999-2000  | 35,417.7              | 2,257.4       | 6.8%           |
| 2000-01  | 36,953.3              | 1,535.6       | 4.3%           |
| 2001-02  | 38,751.3              | 1,798.0       | 4.9%           |
| 2002-03  | 39,553.1              | 801.8         | 2.1%           |
| 2003-04  | 39,115.3              | (437.8)       | -1.1%          |
| 2004-05  | 39,909.5              | 794.2         | 2.0%           |
| 2005-06  | 40,860.8              | 951.3         | 2.4%           |
| 2006-07 Gov  | 41,882.5              | 1,021.7       | 2.5%           |
| Change FY 2000-01 t  | o FY 2006-07          | 4,929.2       | 13.3%          |

## State Spending from State Resources Appropriation History (Millions of Dollars)

| Fiscal Year         | Appropriations | Dollar Change | Percent Change |
|---------------------|----------------|---------------|----------------|
| 1997-98             | \$22,493.6     | \$941.3       | 4.4%           |
| 1998-99             | 23,276.8       | 783.2         | 3.5%           |
| 1999-2000           | 24,579.0       | 1,302.2       | 5.6%           |
| 2000-01             | 25,761.6       | 1,182.6       | 4.8%           |
| 2001-02             | 26,086.8       | 325.2         | 1.3%           |
| 2002-03             | 26,020.5       | (66.3)        | -0.3%          |
| 2003-04             | 25,802.5       | (218.0)       | -0.8%          |
| 2004-05             | 26,285.3       | 482.8         | 1.9%           |
| 2005-06             | 27,504.7       | 1,219.4       | 4.6            |
| 2006-07 Gov         | 27,992.4       | 487.7         | 1.8            |
| Change FY 2000-01 t | o FY 2006-07   | 2,230.8       | 8.7%           |

## General Fund/General Purpose Appropriation History (Millions of Dollars)

| Fiscal Year          | Appropriations | Dollar Change | Percent Change |
|----------------------|----------------|---------------|----------------|
| 1997-98              | 8,735.1        | 366.0         | 4.4%           |
| 1998-99              | 9,415.0        | 679.9         | 7.8%           |
| 1999-2000            | 9,607.7        | 192.7         | 2.0%           |
| 2000-01              | 9,744.4        | 136.7         | 1.4%           |
| 2001-02              | 9,189.3        | (555.1)       | -5.7%          |
| 2002-03              | 8,830.9        | (358.4)       | -3.9%          |
| 2003-04              | 8,770.1        | (60.8)        | -0.7%          |
| 2004-05              | 8,702.8        | (67.3)        | -0.8%          |
| 2005-06              | 8,981.6        | 278.8         | 3.2%           |
| 2006-07 Gov          | 9,252.9        | 271.3         | 3.0%           |
| Change FY 2000-01 to | o FY 2006-07   | (491.5)       | -5.0%          |

Table 5

| School Aid Fund Appropriations History<br>(Millions of Dollars) |                       |               |                |
|---|-----------------------|---------------|----------------|
|   | State-Funded          |               |                |
| Fiscal Year   | <b>Appropriations</b> | Dollar Change | Percent Change |
| 1997-98   | \$9,307.4             | \$749.1       | 8.8%           |
| 1998-99   | 9,495.1               | 187.7         | 2.0%           |
| 1999-2000   | 9,957.6               | 462.5         | 4.9%           |
| 2000-01   | 10,732.3              | 774.7         | 7.8%           |
| 2001-02   | 11,220.6              | 488.3         | 4.5%           |
| 2002-03   | 11,334.6              | 114.0         | 1.0%           |
| 2003-04   | 11,059.3              | (275.3)       | -2.4%          |
| 2004-05   | 11,113.5              | 54.2          | 0.5%           |
| 2005-06   | 11,364.6              | 251.1         | 2.3%           |
| 2006-07 Gov   | 11,706.3              | 341.7         | 3.0%           |
| Change FY 2000-01   | to FY 2006-07         | 974.0         | 9.8%           |

Table 6

| Federal Funds Appropriated in Michigan Budget (Millions of Dollars) |               |                                  |  |
|---|---------------|----------------------------------|--|
| Fiscal Year   | Federal Funds | Adjusted Gross<br>Appropriations | Federal as % of<br>Total Adjusted<br>Gross |
| 1997-98   | \$7,931.5     | \$31,472.8                       | 25.20%                                     |
| 1998-99   | 8,623.4       | 33,160.3                         | 26.01%                                     |
| 1999-2000   | 9,765.6       | 35,417.7                         | 27.57%                                     |
| 2000-01   | 10,002.2      | 36,953.3                         | 27.07%                                     |
| 2001-02   | 11,242.9      | 38,751.3                         | 29.01%                                     |
| 2002-03   | 12,226.7      | 39,553.1                         | 30.91%                                     |
| 2003-04   | 12,361.6      | 39,115.3                         | 31.60%                                     |
| 2004-05   | 12,855.5      | 39,909.5                         | 32.21%                                     |
| 2005-06   | 12,933.4      | 40,860.8                         | 30.46%                                     |
| 2006-07 Gov   | 13,411.6      | 41,882.5                         | 32.02%                                     |
| % Change FY 2006-   |               |                                  |  |
| 07 From FY 1997-98  | 69.0%         | 33.1%                            |  |

Table 7

| Federal Revenues as Percentage of Adjusted Gross Appropriations |        |        |  |  |
|---|--------|--------|--|--|
| FY 1997-98 FY 2006-07   |        |        |  |  |
| Community Health  | 49.45% | 54.37% |  |  |
| Human Services  | 56.99% | 70.39% |  |  |
| Transportation  | 27.86% | 33.97% |  |  |
| Education   | 7.22%  | 9.73%  |  |  |
| Total Budget  | 25.20% | 32.02% |  |  |

Table 8

# State Spending from State Resources Appropriations Total Compared to Selected Budget Areas (Millions of Dollars) FY FY

|                                     | FY                | FY                    |                  |                   |
|-------------------------------------|-------------------|-----------------------|------------------|-------------------|
| Budget Area                         | 2002-03<br>Actual | 2006-07<br>Gov's Rec. | Dollar<br>Change | Percent<br>Change |
| Budget Area                         | Aotuai            | 00131100.             | Onlange          | Onlange           |
| Community Health                    | \$3,259.4         | \$4,819.3             | \$1,559.9        | 47.9%             |
| Corrections                         | 1,655.6           | 1,934.3               | 278.7            | 16.8              |
| K-12 School Aid                     | 11,334.6          | 11,706.3              | 371.7            | 3.3               |
| Community Colleges                  | 310.9             | 287.1                 | (23.8)           | (7.7)             |
| Higher Education                    | 1,839.4           | 1,738.8               | (100.6)          | (5.5)             |
| Revenue Sharing <sup>1)</sup>       | 1,250.0           | 1,114.5               | (135.5)          | (10.8)            |
| Total State Spending                | 26,020.5          | 27,992.4              | 1,971.9          | 7.6               |
| Addendum:                           |                   |                       |                  |                   |
| Federal Gov't Outlays (millions)    | 2,160,117         | 2,770,097             |                  | 28.2              |
| Michigan Personal Income (millions) | 314,101           | 364,597               |                  | 16.1              |
| Detroit Consumer Price Index        | 182.0             | 199.3                 |                  | 9.5               |
| 1) = 1 1 5 01 1 11                  |                   | 2222                  |                  |                   |

# FY 2006-07 General Fund/ General Purpose Budget Recommendation

| Governor's FY 2006-07 Budget Recommendation General Fund/General Purpose Revenue Recommendations (Millions of Dollars) |           |  |
|--|-----------|--|
| Consensus Revenue Estimate (January 2006)  | \$8,377.2 |  |
| Revenue Adjustments not Included in Consensus Estimate:  | + - / -   |  |
| Revenue Sharing Freeze   | 600.2     |  |
| Utilize FY 2005-06 Year-End Balance  | 79.8      |  |
| Tax Policy Changes   | 88.4      |  |
| Fee Increases (Liquor License Fee)   | 23.0      |  |
| Land Sales   | 28.0      |  |
| Shift Short-Term Borrowing Costs to School Aid Fund  | 22.8      |  |
| Interest Earnings Tobacco Securitization   | 15.0      |  |
| Fund Shifts/Other  | 20.8      |  |
| Subtotal Revenue Adjustments not Included in Consensus Estimate  | \$878.0   |  |
| Governor's GF/GP Revenue Recommendation  | \$9,255.2 |  |

Table 10

| Proposed Tax Increase  Sales and Use Taxes  Eliminate exemptions for international calls, WATS, 800 call centers, & interstate private networks. (Use tax)  Reduce exemption for interstate truck and trailer purchases. (Primarily use tax)  Eliminate exemption for school purchases of driver ed vehicles. (Use tax)*  Eliminate exemption for prisoner purchases from prison store. (Sales tax) *  Eliminate insurance company use tax exemption on outof-state purchases (SBT bill but use tax fiscal impact).*  Ensure collection of tax from affiliates of businesses with nexus in Michigan. (Use tax, see below for SBT impact)  Subtotal Sales & Use Taxes  Sales Tax Use Tax  Single Business Tax  Ensure collection of tax from affiliates of businesses with nexus in Michigan. (See above for use tax impact)  Limit professional employer organization credits and                      | \$7.4<br>5.5<br>0.4<br>0.4<br>1.0<br>3.0<br>\$0.9<br>\$16.9     | Total \$22.2 16.5 0.6 0.6 3.0 9.0   |
|--|---|-------------------------------------|
| Proposed Tax Increase  Sales and Use Taxes  Eliminate exemptions for international calls, WATS, 800 call centers, & interstate private networks. (Use tax)  Reduce exemption for interstate truck and trailer purchases. (Primarily use tax)  Eliminate exemption for school purchases of driver ed vehicles. (Use tax)*  Eliminate exemption for prisoner purchases from prison store. (Sales tax) *  Eliminate insurance company use tax exemption on outof-state purchases (SBT bill but use tax fiscal impact).*  Ensure collection of tax from affiliates of businesses with nexus in Michigan. (Use tax, see below for SBT impact)  Subtotal Sales & Use Taxes  Sales Tax Use Tax  Single Business Tax  Ensure collection of tax from affiliates of businesses with nexus in Michigan. (See above for use tax impact)  Limit professional employer organization credits and                      | \$chool<br>Aid Fund<br>\$7.4<br>5.5<br>0.4<br>0.4<br>1.0<br>3.0 | Total \$22.2 16.5 0.6 0.6 3.0       |
| Sales and Use Taxes  Eliminate exemptions for international calls, WATS, 800 \$14.8 call centers, & interstate private networks. (Use tax)  Reduce exemption for interstate truck and trailer 11.0 purchases. (Primarily use tax)  Eliminate exemption for school purchases of driver ed vehicles. (Use tax) *  Eliminate exemption for prisoner purchases from prison 0.2 store. (Sales tax) *  Eliminate insurance company use tax exemption on outof-state purchases (SBT bill but use tax fiscal impact). *  Ensure collection of tax from affiliates of businesses with nexus in Michigan. (Use tax, see below for SBT impact)  Subtotal Sales & Use Taxes  Sales Tax \$0.3  Use Tax \$33.8  Single Business Tax  Ensure collection of tax from affiliates of businesses with \$6.0  nexus in Michigan. (See above for use tax impact)  Limit professional employer organization credits and 15.0 | \$7.4<br>5.5<br>0.4<br>0.4<br>1.0<br>3.0                        | \$22.2<br>16.5<br>0.6<br>0.6<br>3.0 |
| Eliminate exemptions for international calls, WATS, 800 call centers, & interstate private networks. (Use tax)  Reduce exemption for interstate truck and trailer purchases. (Primarily use tax)  Eliminate exemption for school purchases of driver ed vehicles. (Use tax) *  Eliminate exemption for prisoner purchases from prison on 0.2 store. (Sales tax) *  Eliminate insurance company use tax exemption on outof-state purchases (SBT bill but use tax fiscal impact). *  Ensure collection of tax from affiliates of businesses with nexus in Michigan. (Use tax, see below for SBT impact)  Subtotal Sales & Use Taxes  Sales Tax Use Tax  Single Business Tax Ensure collection of tax from affiliates of businesses with \$6.0 nexus in Michigan. (See above for use tax impact)  Limit professional employer organization credits and  | 5.5<br>0.4<br>0.4<br>1.0<br>3.0                                 | 16.5<br>0.6<br>0.6<br>3.0           |
| call centers, & interstate private networks. (Use tax) Reduce exemption for interstate truck and trailer purchases. (Primarily use tax) Eliminate exemption for school purchases of driver ed vehicles. (Use tax) * Eliminate exemption for prisoner purchases from prison store. (Sales tax) * Eliminate insurance company use tax exemption on out- of-state purchases (SBT bill but use tax fiscal impact). * Ensure collection of tax from affiliates of businesses with nexus in Michigan. (Use tax, see below for SBT impact)  Subtotal Sales & Use Taxes Sales Tax Use Tax  \$0.3  Single Business Tax Ensure collection of tax from affiliates of businesses with nexus in Michigan. (See above for use tax impact) Limit professional employer organization credits and   | 5.5<br>0.4<br>0.4<br>1.0<br>3.0                                 | 16.5<br>0.6<br>0.6<br>3.0           |
| Reduce exemption for interstate truck and trailer purchases. (Primarily use tax)  Eliminate exemption for school purchases of driver ed vehicles. (Use tax) *  Eliminate exemption for prisoner purchases from prison on the store. (Sales tax) *  Eliminate insurance company use tax exemption on outof-state purchases (SBT bill but use tax fiscal impact). *  Ensure collection of tax from affiliates of businesses with nexus in Michigan. (Use tax, see below for SBT impact)  Subtotal Sales & Use Taxes  Sales Tax Use Tax  Single Business Tax Ensure collection of tax from affiliates of businesses with nexus in Michigan. (See above for use tax impact)  Limit professional employer organization credits and  | 0.4<br>0.4<br>1.0<br>3.0  | 0.6<br>0.6<br>3.0                   |
| Eliminate exemption for school purchases of driver ed vehicles. (Use tax) *  Eliminate exemption for prisoner purchases from prison store. (Sales tax) *  Eliminate insurance company use tax exemption on outof-state purchases (SBT bill but use tax fiscal impact). *  Ensure collection of tax from affiliates of businesses with nexus in Michigan. (Use tax, see below for SBT impact)  Subtotal Sales & Use Taxes  Sales Tax  Use Tax  \$0.3  Use Tax  \$33.8  Single Business Tax  Ensure collection of tax from affiliates of businesses with nexus in Michigan. (See above for use tax impact)  Limit professional employer organization credits and   | 0.4<br>0.4<br>1.0<br>3.0  | 0.6<br>0.6<br>3.0                   |
| Eliminate exemption for school purchases of driver ed vehicles. (Use tax) *  Eliminate exemption for prisoner purchases from prison of store. (Sales tax) *  Eliminate insurance company use tax exemption on outof-state purchases (SBT bill but use tax fiscal impact). *  Ensure collection of tax from affiliates of businesses with nexus in Michigan. (Use tax, see below for SBT impact)  Subtotal Sales & Use Taxes  Sales Tax  Use Tax  \$0.3  Single Business Tax  Ensure collection of tax from affiliates of businesses with nexus in Michigan. (See above for use tax impact)  Limit professional employer organization credits and   | 0.4<br>1.0<br>3.0<br>\$0.9                                      | 0.6<br>3.0                          |
| Eliminate exemption for prisoner purchases from prison store. (Sales tax) *  Eliminate insurance company use tax exemption on out-of-state purchases (SBT bill but use tax fiscal impact). *  Ensure collection of tax from affiliates of businesses with nexus in Michigan. (Use tax, see below for SBT impact)  Subtotal Sales & Use Taxes  Sales Tax Use Tax  \$0.3  Use Tax  \$33.8  Single Business Tax Ensure collection of tax from affiliates of businesses with nexus in Michigan. (See above for use tax impact)  Limit professional employer organization credits and   | 1.0<br>3.0<br>\$0.9   | 3.0                                 |
| store. (Sales tax) *  Eliminate insurance company use tax exemption on out- of-state purchases (SBT bill but use tax fiscal impact). *  Ensure collection of tax from affiliates of businesses with nexus in Michigan. (Use tax, see below for SBT impact)  Subtotal Sales & Use Taxes  Sales Tax Use Tax  \$0.3  Use Tax  \$33.8  Single Business Tax  Ensure collection of tax from affiliates of businesses with nexus in Michigan. (See above for use tax impact)  Limit professional employer organization credits and  | 1.0<br>3.0<br>\$0.9   | 3.0                                 |
| Eliminate insurance company use tax exemption on out- of-state purchases (SBT bill but use tax fiscal impact). *  Ensure collection of tax from affiliates of businesses with nexus in Michigan. (Use tax, see below for SBT impact)  Subtotal Sales & Use Taxes Sales Tax Use Tax Single Business Tax Ensure collection of tax from affiliates of businesses with nexus in Michigan. (See above for use tax impact)  Limit professional employer organization credits and  2.0  2.0  2.0  6.0  6.0  7.0  8.0  8.0  9.0  9.0  9.0  9.0  9.0  9   | 3.0<br>\$0.9  |                                     |
| of-state purchases (SBT bill but use tax fiscal impact). *  Ensure collection of tax from affiliates of businesses with nexus in Michigan. (Use tax, see below for SBT impact)  Subtotal Sales & Use Taxes  Sales Tax  Use Tax  \$0.3  Use Tax  \$33.8  Single Business Tax  Ensure collection of tax from affiliates of businesses with nexus in Michigan. (See above for use tax impact)  Limit professional employer organization credits and   | \$0.9   |                                     |
| nexus in Michigan. (Use tax, see below for SBT impact)  Subtotal Sales & Use Taxes  Sales Tax Use Tax  Single Business Tax Ensure collection of tax from affiliates of businesses with nexus in Michigan. (See above for use tax impact) Limit professional employer organization credits and  15.0  | \$0.9   | 9.0                                 |
| Subtotal Sales & Use Taxes Sales Tax Use Tax Single Business Tax Ensure collection of tax from affiliates of businesses with nexus in Michigan. (See above for use tax impact) Limit professional employer organization credits and 15.0   | •   |                                     |
| Sales Tax Use Tax \$0.3  \$33.8  Single Business Tax  Ensure collection of tax from affiliates of businesses with nexus in Michigan. (See above for use tax impact) Limit professional employer organization credits and 15.0  | •   |                                     |
| Use Tax \$33.8  Single Business Tax  Ensure collection of tax from affiliates of businesses with nexus in Michigan. (See above for use tax impact)  Limit professional employer organization credits and 15.0  | •   | <b>64.0</b>                         |
| Single Business Tax  Ensure collection of tax from affiliates of businesses with nexus in Michigan. (See above for use tax impact)  Limit professional employer organization credits and 15.0  | \$10.9  | \$1.2                               |
| Ensure collection of tax from affiliates of businesses with nexus in Michigan. (See above for use tax impact)  Limit professional employer organization credits and 15.0   |   | \$50.7                              |
| Ensure collection of tax from affiliates of businesses with nexus in Michigan. (See above for use tax impact)  Limit professional employer organization credits and 15.0   |   |                                     |
| Limit professional employer organization credits and 15.0  | \$0.0   | \$6.0                               |
|  |   |                                     |
|  | 0.0   | 15.0                                |
| deductions. Apply current small business credit eligibility 0.8  | 0.0   | 0.8                                 |
| requirements to limited liability companies. *   | 0.0   | 0.0                                 |
| Apply current small business credit eligibility 3.0  | 0.0   | 3.0                                 |
| requirements to out-of-state affiliates. *   |   |                                     |
| Eliminate deduction for gains realized by or passed 8.3  | 0.0   | 8.3                                 |
| through affiliate not located or taxed in Michigan. * Credit/loss carryforward deduction restriction. * 3.8  | 0.0   | 3.8                                 |
| Subtotal Single Business Tax \$36.9  | \$0.0   | \$36.9                              |
| Ç00.0  | Ψ0.0  | φσσισ                               |
| Income Tax   |   |                                     |
| Eliminate oil and gas expense (double) deduction. \$2.8  | \$1.0   | \$3.8                               |
| Tax on gains from inherited assets would be based on 4.6   | 1.6   | 6.2                                 |
| decedent's initial value instead of value at time of death.  | <b>#0.0</b>   | <b>#40.0</b>                        |
| Subtotal Income Tax \$7.4  | \$2.6   | \$10.0                              |
| Property Tax and Other   |   |                                     |
| Commercial rental property: property tax exemption and \$0.0   | \$2.5   | \$2.5                               |
| new specific tax.*   |   |                                     |
| Increase penalties for certain delinquent taxes.* 4.9  | 0.0   | 4.9                                 |
| Publicize names of major delinquent taxpayers. 5.0   | 0.0   | 5.0                                 |
| Subtotal Property Tax & Other \$9.9  | \$2.5   | \$12.4                              |
| Total Proposed Tax Increases \$88.4  | \$22.8  | \$111.2                             |
| * Item passed by the Legislature in November 2005 and vetoed by the Govern   |   |                                     |

# FY 2006-07 Budget General Fund/General Purpose Revenue, Expenditures, and Year-End Balance (Millions of Dollars)

| ,   | Gov's Rec. |
|---|------------|
| Projected Revenue:                                  |            |
| Beginning Balance                                   | \$ 79.8    |
| Consensus Revenue Estimate                          | 8,491.8    |
| Other Revenue Adjustments:                          |            |
| Single Business Tax Reductions                      | (114.6)    |
| Pharmaceutical Tax Credit Adjustment                | 10.0       |
| Continue Revenue Sharing Freeze                     | 600.2      |
| Subtotal Current Law Revenue                        | 8,987.4    |
| Governor's Recommended Revenue Adjustments:         |            |
| Land Sales  | 28.0       |
| Financial Institutions Fund Transfer to GF/GP       | 2.8        |
| Agriculture Equine Fund Transfer to GF/GP           | 2.0        |
| State Services Fee Fund Transfer to GF/GP           | 6.0        |
| Interest Earning Tobacco Securitization             | 15.0       |
| Tax Policy Changes                                  | 88.4       |
| Liquor License Fee Increase                         | 23.0       |
| Shift Short Term Borrowing Costs to School Aid Fund | 22.8       |
| Subtotal Governor's Recommended Revenue Adjustments | 188.0      |
| Total Estimated Revenue                             | \$9,255.2  |
| Expenditures:                                       |            |
| Governor's Appropriation Recommendations            | \$9,252.9  |
| Projected Year-End Balance                          | \$ 2.3     |

| Governor's FY 2006-07 Appropriations Recommendations Major Proposed Changes From FY 2005-06 Year-To-Date General Fund/General Purpose Appropriations (Millions of Dollars) |           |
|--|-----------|
| FY 2005-06 Year-To-Date Appropriations   | \$8,981.6 |
| FY 2006-07 Governor's Appropriation Recommendations  | 9,252.9   |
| Net Increase in Appropriations   | \$ 271.3  |
| Total Funding Increases  | \$ 478.8  |
| Total Funding Reductions   | (204.9)   |
| Total Fund Shifts  | (2.6)     |
| Total GF/GP Funding Change   | \$ 271.3  |

| FY 2006-07 Governor's Recommendation                         |          |  |
|--|----------|--|
| GF/GP Major Funding Increases                                |          |  |
| (Millions of Dollars)  |          |  |
| Department/Program   |          |  |
| Community Colleges   | <b>^</b> |  |
| Operational Funding Increase                                 | \$ 5.5   |  |
| Renaissance Zone Tax Reimbursements                          | 0.3      |  |
| Community Health   |          |  |
| Medicaid Caseload/Utilization/Inflation                      | 133.6    |  |
| Actuarially Sound Rates for HMOs and Community Mental Health | 38.4     |  |
| Mount Pleasant Center Disability Center Staffing Increase    | 1.6      |  |
| Adult Home Help Workers Wage Increase                        | 8.7      |  |
| Corrections  |          |  |
| Correctional Officer Training Costs                          | 8.8      |  |
| Prison Health Care Costs                                     | 2.3      |  |
| Information Technology Upgrades                              | 1.8      |  |
| Enhancement of Electronic Tether System                      | 1.7      |  |
| Various Other Operational Increases                          | 2.0      |  |
| Higher Education   |          |  |
| Operations Funding Increase                                  | 28.4     |  |
| Competitive Scholarships                                     | 29.5     |  |
| Human Services   |          |  |
| Caseload/Utilization/Inflation                               | 14.9     |  |
| Local Office Worker Relief Effort (Bridge Program)           | 2.8      |  |
| Child Support Automation                                     | 1.6      |  |
| Child Protective Services Staff Increase                     | 1.5      |  |
| Various Other Operational Increases                          | 6.6      |  |
| State  |          |  |
| Business Applications Modernization Project                  | 1.1      |  |
| State Police   |          |  |
| Uniform Services Restoration                                 | 1.1      |  |
| Fire Investigation Restoration                               | 1.2      |  |
| Treasury-Debt Service  |          |  |
| General Obligation Bond Debt Service                         | 23.4     |  |
| Treasury-Operations  |          |  |
| Senior Citizen Cooperative Housing Tax Payments              | 0.9      |  |
| Telephone/Telegraph Tax Appraisals                           | 2.0      |  |
|  |          |  |
| Departmentwide Economic Adjustments:                         |          |  |
| Wage and Salary Increases                                    | 63.2     |  |
| Health Care and Other Insurance Increases                    | 23.8     |  |
| Employee Retirement Increases                                | 58.5     |  |
| Building Occupancy Charges                                   | 1.6      |  |
| All Other Economic Adjustments                               | 4.3      |  |
| All Other Funding Increases                                  | 7.7      |  |
| Total Major Funding Increases                                | \$478.8  |  |
| Total Major Funding Increases                                | ψτ/ 0.0  |  |

| FY 2006-07 Governor's Recommendation GF/GP Major Funding Reductions (Millions of Dollars) |           |  |
|---|-----------|--|
| Department/Issue  |           |  |
| Capital Outlay  |           |  |
| Elimination of FY 2005-06 One-Time Grant to Detroit Zoo/Museums                           | \$(4.4)   |  |
| Civil Service   |           |  |
| Various Administrative Efficiencies   | (0.4)     |  |
| Various Aurilinistrative Efficiercies   | (0.4)     |  |
| Community Health  |           |  |
| Pharmaceutical Rebates  | (43.0)    |  |
| Various Cost Reduction Initiatives  | (20.4)    |  |
|   |           |  |
| Corrections   | (         |  |
| Corrections Security Inspectors   | (1.5)     |  |
| Eliminate Jail Capacity Grants  | (4.0)     |  |
| Efficiency Adjustments in Facilities  | (3.0)     |  |
| Various Technical Adjustments   | (1.1)     |  |
| Environmental Quality   |           |  |
| State Revolving Fund for Sewer Projects   | (1.1)     |  |
| State Revolving Fund for Ocwer Frojects   | (1.1)     |  |
| Higher Education  |           |  |
| Tuition Grant Program   | (54.8)    |  |
|   |           |  |
| Human Services  |           |  |
| Front End Eligibility Initiative Savings  | (3.7)     |  |
| Jobs, Education and Training Pilot Savings  | (11.0)    |  |
| Day Care Services Half-Day Program Savings  | (5.0)     |  |
| Management and Budget   |           |  |
| State Building Authority Debt Service Payments  | (18.3)    |  |
| Various Administrative Reductions   | (0.5)     |  |
| Various Administrative Neddctions   | (0.5)     |  |
| School Aid Fund   |           |  |
| Reduce GF/GP Grant to School Aid Fund   | (27.7)    |  |
|   | , ,       |  |
| State Police  |           |  |
| Employee Staffing Level Adjustments   | (1.7)     |  |
| Transvery Operations  |           |  |
| Treasury-Operations   | (4.0)     |  |
| Adjust for One-Time Supplemental Appropriation  | (1.0)     |  |
| Various Administrative Reductions   | (1.3)     |  |
| Treasury (Strategic Fund Agency)  |           |  |
| Eliminate 21st Century GF/GP Grant  | (1.0)     |  |
|   | · -/      |  |
| Major Funding Reductions  | \$(204.9) |  |

#### FY 2006-07 Governor's Recommendation GF/GP Major Funding Shifts to Increase/(Reduce) GF/GP (Millions of Dollars) Department/Issue **Agriculture** Fund Shift Food Safety Program from Restricted to GF/GP..... \$0.5 **Community Health** Shift Health and Vision Screening to School Aid Fund..... (2.6)Fund Shift for Certain Pharmaceutical Services and Graduate Medical Education..... (11.7)Fund Shift in Medicaid Program due to Decreased Federal Medicaid Match Rate..... 17.2 Fund Shift in Medicaid Program from GF/GP to Medicaid Benefits Trust Fund ...... (30.0)Fund Shift in Medicaid Program from Higher Provider Taxes..... (29.8)Fund Shift in Medicaid Program from GF/GP to Tobacco Settlement Revenue........ (18.9)Fund Shift in Senior Drug Program from GF/GP to Federal Funds..... (3.9)Corrections Fund Shift Special Maintenance to State Building Authority Funding ...... (2.0)Education Shift School Breakfast Program to School Aid Fund ...... (9.6)**Higher Education** Fund Shift in Children of Veterans Tuition Grants from GF/GP to Tax Check-Off...... (0.5)**Human Services** Increase GF/GP for TANF Program to Replace Federal Funds ..... 78.0 Increase GF/GP for Social Services Block Grant to Replace Federal Funds..... 15.3 Shift Juvenile Justice Education Funding to School Aid Fund ..... (3.0)Other Various Federal Funding Increases to Reduce GF/GP..... (8.1)**Labor and Economic Growth** Fund Shift Job Training Programs from Federal to GF/GP..... 4.4 Fund Shift Welfare to Work Program from Federal to GF/GP..... 1.3 Fund Shift Pre-College Engineering from GF/GP to School Aid..... (0.7)**Military and Veterans Affairs** Fund Shift Challenge Program from GF/GP to School Aid Fund ..... (8.0)Fund Shift Grand Rapids Veterans Home from Restricted to GF/GP ..... 1.2 **Natural Resources** Fund Shift in Forest Fire Protection from GF/GP to Restricted..... (1.5)**State Police** Fund Shift At-Post Troopers from Restricted to GF/GP..... 2.0 Fund Shift School Bus Inspections from GF/GP to School Aid Fund..... (1.3)Fund Shift MCOLES Administration from Restricted to GF/GP ..... 1.9 Total Major Funding Shifts..... \$(2.6)

| FY 2006-07<br>General Fund/General Purpose<br>(Millions of Dollars) |            |  |
|---|------------|--|
|   | Gov's Rec. |  |
| Total GF/GP Appropriations  | \$9,252.9  |  |
| Major Program Areas   |            |  |
| Debt Service Payments   | 313.9      |  |
| Human Service Programs  | 4,192.9    |  |
| Higher Education Programs   | 1,872.1    |  |
| Corrections   | 1,865.6    |  |
| Subtotal  | 8,244.5    |  |
| Major Programs Areas as % of Total                                  | 89.1%      |  |

# FY 2006-07 School Aid Fund Budget Recommendation

#### FY 2006-07 Budget Outlook **School Aid Fund** (Millions of Dollars) Gov's Rec. **Projected Revenue:** Beginning Balance..... 80.2 Consensus Revenue Estimate ..... 11,591.1 Other Revenue Adjustments: 22.8 Tax Policy Changes..... Short-Term Borrowing Costs ..... (22.8)GF/GP Grant ..... 35.0 Federal Aid ..... 1,412.7 Total Estimated Revenue..... \$13,119.0 **Expenditures** Governor's Appropriation Recommendations ..... \$13,119.0

0.0

Projected Year-End Balance.....

Table 18

| Cavarnaria EV 2006 07 Budget Basammandations  |               |
|---|---------------|
| Governor's FY 2006-07 Budget Recommendations  |               |
| K-12 School Aid Appropriation Increases   |               |
| (Millions of Dollars)   |               |
| (Millions of Dollars)  FY 2005-06 Governor's Recommended Appropriations <sup>1)</sup> | \$12,747.2    |
| FY 2006-07 Governor's Appropriation Recommendation                                    | 13,119.0      |
| Net Increase in Appropriations  | \$ 371.8      |
| Net increase in Appropriations  | Ф 3/1.0       |
|   |               |
| Recommended Appropriation Increases in Existing Programs:                             |               |
| Basic Foundation Allowance Increase \$175 Per Pupil                                   | 124.5         |
| Special Education State Cost Increases  | 55.6          |
| School Readiness Four-Year-Old Preschool Program                                      | 28.8          |
| Net Federal Grant Adjustments   | 20.2          |
| ISD Early Childhood   | 6.7           |
| Adult Education   | 4.0           |
| Renaissance Zone  | 5.2           |
| School Bond Loan Fund Debt Service  | 3.5           |
|   |               |
| ISD Operational Increases   | 2.8           |
| All Other Program Increases   | 6.8           |
| Subtotal Appropriation Increases  | 246.1         |
|   |               |
| Recommended New Categorical Programs:   |               |
| Declining Enrollment Additional Payments  | 50.0          |
| Health/Science Middle College Program   | 5.0           |
| Elementary Math/Reading Literacy Programs   | 10.0          |
| Middle School Math/Science/Technology After School Programs                           | 15.0          |
| Payments to Districts with Deficit Mills Prior to Proposal A                          | 12.0          |
|   |               |
| Other New Programs  | 4.0           |
| Subtotal New Categorical Programs   | 96.0          |
|   |               |
| Program Shifts to School Aid Fund Budget:   |               |
| MEAP Test Contract Costs (Education)  | 19.5          |
| School Breakfast (Education)  | 9.6           |
| Hearing and Vision Screening (Community Health)                                       | 5.2           |
| DHS Juvenile Facilities Education Expenses (Human Services)                           | 3.0           |
| School Bus Inspections (State Police)   | 1.3           |
| Youth Challenge Program (Military Affairs)  | 1.3           |
|   |               |
| Pre-College Engineering Program (Labor and Economic Growth)                           | 0.7           |
| Subtotal Program Shifts to School Aid Fund Budget                                     | 40.6          |
|   |               |
| Recommended Appropriation Reductions:   |               |
| Detroit Reform Board Supplemental Payment   | (7.0)         |
| Middle School Math Initiative   | (3.9)         |
| Subtotal Appropriation Reductions   | (10.9)        |
| 11 -1   | (1212)        |
| Total Recommended Appropriation Changes   | \$371.8       |
| Total Recommended Appropriation Changes   | racea in the  |
|   | 1000 III IIIC |
| Basic Foundation Allowance.   |               |

Table 19

| Historical K-12 Funding Basic Foundation Allowance         |       |       |      |  |  |
|--|-------|-------|------|--|--|
| Fiscal Year Enacted Per Pupil After Proration Percent Chan |       |       |      |  |  |
| 1999-2000  | 5,700 | 5,700 | N/A  |  |  |
| 2000-01  | 6,000 | 6,000 | 5.3% |  |  |
| 2001-02  | 6,500 | 6,500 | 8.3% |  |  |
| 2002-03  | 6,700 | 6,626 | 1.9% |  |  |
| 2003-04  | 6,700 | 6,626 | 0.0% |  |  |
| 2004-05  | 6,700 | 6,700 | 1.1% |  |  |
| 2005-06  | 6,875 | 6,875 | 2.6% |  |  |
| 2006-07 Gov's  | 7,075 | 7,075 | 2.9% |  |  |
| 7-Year Change  | 1,375 | 1,375 |      |  |  |
| 7-Year Change  | 24.1% | 24.1% |      |  |  |

Table 20

| Retirement Contribution Rates   |               |               |            |  |  |
|---|---------------|---------------|------------|--|--|
| As a Percentage of Payroll  |               |               |            |  |  |
|   |               |               | FY 2006-07 |  |  |
|   | FY 2005-06    | FY 2006-07    | Change     |  |  |
| <b>State Employees Retirement Syste</b>   | <u>m</u>      |               |            |  |  |
| Defined Benefit Pension   | 14.30%        | 18.10%        | 3.80%      |  |  |
| Defined Benefit Health Care   | <u>13.75%</u> | <u>12.20%</u> | (1.55)%    |  |  |
| Total Defined Benefit Costs   | 28.05%        | 30.30%        | 2.25%      |  |  |
| Defined Contribution Pension  | 6.00%         | 5.30%         | (0.70)%    |  |  |
| Defined Contribution Health Care  | <u>13.75%</u> | 12.20%        | (1.55)%    |  |  |
| Total Defined Contribution Costs  | 19.75%        | 17.50%        | (2.25)%    |  |  |
| Public School Employees Retirement System                                       |               |               |            |  |  |
| Defined Benefit Pension   | 9.79%         | 11.19%        | 1.40%      |  |  |
| Defined Benefit Health Care   | 6.55%         | 6.55%         | 0.00%      |  |  |
| Total Defined Benefit Costs   | 16.34%        | 17.74%        | 1.40%      |  |  |
| Estimated FY 2006-07 Payroll: State Employees Retirement System, \$2.3 billion; |               |               |            |  |  |

Public School Employees Retirement System, \$9.3 billion

# Major Budget Areas Appropriation Summaries

#### FY 2006-07 Capital Outlay Recommendations

The FY 2006-07 Governor's recommendation is highlighted by the proposed issuance of \$364.3 million in new State Building Authority (SBA) bonds for a variety of capital projects. This new debt would provide financing for capital improvement projects at State agencies, State Parks, five universities, and 14 community colleges. In addition, for the first time the Governor is recommending a new \$100.0 million Regional Economic Development Initiative to provide incentives for State and local partnerships for yet-to-be-specified economic development projects.

The recommendation includes both planning authorizations for the larger construction projects, and direct construction authorization for the State Park and smaller maintenance-type projects. Once all the bonds had been sold (once all projects were complete in the expected two to three years), it is estimated that approximately \$100.0 million in bonding authority would remain available under the statutorily authorized limit of available bond capacity, currently set at \$2.7 billion. While the FY 2006-07 budget impact is only \$2,200 (\$100 for each distinct project authorization), the anticipated annual debt service obligation once all projects had been financed, is expected to be in the order of \$35.0 million General Fund.

The table below describes the recommended projects for colleges and universities in greater detail. There is no available detail on the State Park or State agency special maintenance projects. The Regional Economic Development projects would be solicited by the Governor with the anticipation that final selection of proposals be deliberated with the Legislature prior to completion of the FY 2006-07 budget.

| R                            | Table 21  Recommended State Building Authority Projects      |               |                   |                        |  |  |  |
|------------------------------|--|---------------|-------------------|------------------------|--|--|--|
| Universities                 | Project  | Total Cost    | State Share       | % State Share          |  |  |  |
| Eastern                      | Pray-Harrold Building  | 10000         |                   | ,, o o to to o o to to |  |  |  |
|                              | Renovations  | \$52,695,000  | \$39,521,300      | 75%                    |  |  |  |
| Lake Superior State          | South Hall Reconstruction                                    | 10,000,000    | 7,500,000         | 75                     |  |  |  |
| Northern                     | Cohodas Building Renovations                                 | 15,584,000    | 11,688,000        | 75                     |  |  |  |
| Oakland                      | Engineering Center   | 64,357,700    | 40,000,000        | 62                     |  |  |  |
| U of M-Dearborn              | Preparation Childhood  |               |                   |                        |  |  |  |
|                              | Development Center   | 6,000,000     | 4,500,000         | 75                     |  |  |  |
| Subtotal Universities        |  | \$148,636,700 | \$103,209,300     | 69%                    |  |  |  |
|                              |  |               |                   |                        |  |  |  |
| Colleges                     | Project  | Total Cost    | State Share       | % Total                |  |  |  |
| Delta College                | Health & Wellness Programs                                   | ¢44 200 000   | <b>PE C40 E00</b> | F00/                   |  |  |  |
| Grand Rapids                 | <ul> <li>F Wing</li> <li>Lifelong Learning Center</li> </ul> | \$11,299,000  | \$5,649,500       | 50%                    |  |  |  |
| Henry Ford                   | Instructional Technology &                                   | 21,900,000    | 10,950,000        | 50                     |  |  |  |
| Helliy Fold                  | Infrastructure Improvements                                  | 12,160,000    | 6,080,000         | 50                     |  |  |  |
| Kalamazoo Valley             | Texas Township Campus  | 12,100,000    | 0,000,000         | 00                     |  |  |  |
|                              | Expansion  | 7,065,000     | 3,532,500         | 50                     |  |  |  |
| Kellogg                      | C Classroom Building   |               |                   |                        |  |  |  |
| IX:atlanad                   | Renovations  | 4,000,000     | 2,000,000         | 50                     |  |  |  |
| Kirtland                     | Campus-Wide Water Well System                                | 1,005,000     | 502,500           | 50                     |  |  |  |
| Lake Michigan                | Emerging Technologies Initiative                             | 7,000,000     | 3,500,000         | 50                     |  |  |  |
| Monroe County                | Classroom Technology &                                       | 0.000.000     | <b>#4.400.000</b> | 50                     |  |  |  |
| C.S. Mott                    | Environmental Upgraded Mott Library Renovations              | 2,200,000     | \$1,100,000       | 50                     |  |  |  |
| Muskegon                     | Museum/Art Project   | 8,200,000     | 4,100,000         | 50                     |  |  |  |
| North Central                | University and Science Center                                | 10,000,000    | 5,000,000         | 50                     |  |  |  |
|                              | •  | 16,323,700    | 8,161,800         | 50                     |  |  |  |
| Oakland                      | Building A Addition/Renovations                              | 32,065,000    | 16,032,500        | 50                     |  |  |  |
| St. Clair County             | Health and Human Services Center                             | 7,000,000     | 3,500,000         | 50                     |  |  |  |
| Wayne County                 | Northwest Campus Replacement                                 |               |                   |                        |  |  |  |
| Subtotal College Projects    | Troitimost campas replacement                                | 42,000,000    | 21,000,000        | 50                     |  |  |  |
| Subtotal College Projects    |  | \$182,217,700 | \$91,108,800      | 50%                    |  |  |  |
| Other Programs               | Project  | Total Cost    | State Share       | % Total                |  |  |  |
| Regional Economic            | To be determined through a call                              | Total Goot    | Otato Onaro       | 70 TOTAL               |  |  |  |
| Development Initiative       | for projects from local                                      |               |                   |                        |  |  |  |
| •                            | governments and economic                                     |               |                   |                        |  |  |  |
|                              | development organizations.                                   | Unknown       | \$100,000,000     | Unknown                |  |  |  |
| State Parks and              | Variety of unidentified                                      |               |                   |                        |  |  |  |
| Recreation Areas             | maintenance projects   | \$20,000,000  | \$20,000,000      | 100%                   |  |  |  |
| State Facility Preservations | Variety of unidentified                                      |               |                   |                        |  |  |  |
| Projects – Phase III         | maintenance projects   | \$50,000,000  | \$50,000,000      | 100%                   |  |  |  |
| Total Recommendation         |  | Unknown       | \$364,318,100     | Unknown                |  |  |  |

#### **Community Colleges and Higher Education Recommendations**

**Community College Operations:** The Governor's budget recommends a 2.0% across- the-board funding increase for the 28 community colleges. The FY 2006-07 recommended funding level for community college operations is \$280.6 million. This recommended funding level represents an 11.1% decline from the peak level of operational funding which occurred in FY 2001-02.

University Operations: The Governor's budget recommends a 2.0% overall funding increase for the State's public universities. This recommended funding level represents a 10.3% decline from the peak level of operations funding which occurred in FY 2001-02. The Governor's recommendation includes a 2.0% funding increase for Michigan State University, the University of Michigan-Ann Arbor, and Wayne State University. The remaining 12 public universities will receive a 1.0% across-the-board funding increase plus an additional 1.0% or \$6.1 million will be distributed through a funding formula that takes into account tuition revenue, financial aid expenditures, Pell grants awarded, and degrees completed. Utilizing this formula leads to overall operations funding increases for the 12 public universities that range from 1.6% to 3.9%.

**Financial Aid:** The Governor's budget proposes to eliminate the \$58.8 million of current-year funding for the Michigan Tuition Grant program that provides need-based financial aid to students at independent colleges. Of this reduction in the funding for tuition grants, \$29.5 million will be redirected to increase funding in the State Competitive Scholarship Program. This program provides need- and merit-based financial aid to students at both public and independent colleges and universities.

Michigan Leadership, Education and Development (MiLEAD): The recommendation includes \$5.0 million from the Civilian Conservation Corps Fund in the Department of Natural Resources for a new program: Michigan Leadership, Education and Development (MiLEAD). The new program would link academic learning at postsecondary institutions with conservation-based community service needs.

Table 22

| FY 2006-07 Community College Appropriations |               |               |               |                |  |  |  |
|---|---------------|---------------|---------------|----------------|--|--|--|
|   | FY 2005-06    | FY 2006-07    | •             |                |  |  |  |
|   | Enacted       | Recommended   |               |                |  |  |  |
| College                                     | PA 154 2005   | Appropriation | Dollar Change | Percent Change |  |  |  |
| Alpena                                      | \$4,777,100   | \$4,872,600   | \$95,500      | 2.0%           |  |  |  |
| Bay de Noc                                  | 4,618,500     | 4,710,900     | 92,400        | 2.0%           |  |  |  |
| Delta                                       | 12,917,100    | 13,175,400    | 258,300       | 2.0%           |  |  |  |
| Glen Oaks                                   | 2,167,100     | 2,210,400     | 43,300        | 2.0%           |  |  |  |
| Gogebic                                     | 3,951,500     | 4,030,500     | 79,000        | 2.0%           |  |  |  |
| Grand Rapids                                | 16,247,500    | 16,572,500    | 325,000       | 2.0%           |  |  |  |
| Henry Ford                                  | 19,800,700    | 20,196,700    | 396,000       | 2.0%           |  |  |  |
| Jackson                                     | 10,960,800    | 11,180,000    | 219,200       | 2.0%           |  |  |  |
| Kalamazoo Valley                            | 11,183,600    | 11,407,300    | 223,700       | 2.0%           |  |  |  |
| Kellogg                                     | 8,786,700     | 8,962,400     | 175,700       | 2.0%           |  |  |  |
| Kirtland                                    | 2,666,800     | 2,720,100     | 53,300        | 2.0%           |  |  |  |
| Lake Michigan                               | 4,728,900     | 4,823,500     | 94,600        | 2.0%           |  |  |  |
| Lansing                                     | 28,097,100    | 28,659,000    | 561,900       | 2.0%           |  |  |  |
| Macomb                                      | 29,978,600    | 30,578,200    | 599,600       | 2.0%           |  |  |  |
| Mid Michigan                                | 3,999,100     | 4,079,100     | 80,000        | 2.0%           |  |  |  |
| Monroe                                      | 3,890,800     | 3,968,600     | 77,800        | 2.0%           |  |  |  |
| Montcalm                                    | 2,814,300     | 2,870,600     | 56,300        | 2.0%           |  |  |  |
| Mott  | 14,205,400    | 14,489,500    | 284,100       | 2.0%           |  |  |  |
| Muskegon                                    | 8,083,900     | 8,245,600     | 161,700       | 2.0%           |  |  |  |
| North Central                               | 2,738,100     | 2,792,900     | 54,800        | 2.0%           |  |  |  |
| Northwestern                                | 8,248,900     | 8,413,900     | 165,000       | 2.0%           |  |  |  |
| Oakland                                     | 18,910,900    | 19,289,100    | 378,200       | 2.0%           |  |  |  |
| St. Clair                                   | 6,334,300     | 6,461,000     | 126,700       | 2.0%           |  |  |  |
| Schoolcraft                                 | 11,098,900    | 11,320,900    | 222,000       | 2.0%           |  |  |  |
| Southwestern                                | 5,958,000     | 6,077,200     | 119,200       | 2.0%           |  |  |  |
| Washtenaw                                   | 11,280,600    | 11,506,200    | 225,600       | 2.0%           |  |  |  |
| Wayne County                                | 14,582,200    | 14,873,800    | 291,600       | 2.0%           |  |  |  |
| West Shore                                  | 2,077,300     | 2,118,800     | 41,500        | 2.0%           |  |  |  |
| Subtotal Operations                         | \$275,104,700 | \$280,606,700 | \$5,502,000   | 2.0%           |  |  |  |
| At Risk                                     | 3,322,700     | 3,322,700     | 0             | 0.0%           |  |  |  |
| Renaissance Zone                            | 2,900,000     | 3,200,000     | 300,000       | 10.3%          |  |  |  |
| Total Gross Approp.                         | \$281,327,400 | \$287,129,400 | \$5,802,000   | 2.1%           |  |  |  |
| GF/GP                                       | \$281,327,400 | \$287,129,400 | \$5,802,000   | 2.1%           |  |  |  |

Table 23

| FY 2006-07 Governor's Recommendation for Higher Education   |   |             |                   |                            |                            |   |   |  |  |             |
|---|---|-------------|-------------------|----------------------------|----------------------------|---|---|--|--|-------------|
|   | (1)   | (2)         | (3)<br>Across Bd. | (4)<br>Across Bd.          | (5)<br>Formula             | (6)<br>Phase Out Tuition  | (7)   | (8)  | (9)  | (10)        |
|   | FY 2005-06  | FY 2005-06  | Increase for      | Increase for 12            | Increase for 12            | Grants;   | FY 2006-07  | \$ Change  | % Change   | FY 2006-07  |
|   | Year-to-Date  | Approp. Per | MSU, UM-AA,       | Universities:              | Universities:              | Increase Merit, TIP   | Governor's  | from FY  | from FY  | Approp. Per |
| UNIVERSITIES  | Appropriation   | Student*    | WSU, 2.0%         | 1.0%                       | \$6,050,800                | Vets; Add MiLEAD  | Rec.  | 2005-06  | 2005-06  | Student*    |
| Central   | \$80,061,900  | \$3,736     | ,                 | \$800,600                  | \$873,700                  | ,   | \$81,736,200  | \$1,674,300  | 2.1%   | \$3,814     |
| Eastern   | 76,140,600  | 4,019       |                   | 761,400                    | 726,100                    |   | 77,628,100  | 1,487,500  | 2.0%   | 4,097       |
| Ferris  | 48,634,700  | 4,611       |                   | 486,300                    | 357,600                    |   | 49,478,600  | 843,900  | 1.7%   | 4,691       |
| Grand Valley  | 61,129,900  | 3,151       |                   | 611,300                    | 708,000                    |   | 62,449,200  | 1,319,300  | 2.2%   | 3,219       |
| Lake Superior   | 12,506,300  | 4,827       |                   | 125,100                    | 357,200                    |   | 12,988,600  | 482,300  | 3.9%   | 5,013       |
| Michigan State  | 283,730,300   | 8,258       | \$5,674,600       |                            |                            |   | 289,404,900   | 5,674,600  | 2.0%   | 8,394       |
| Michigan Tech   | 48,018,800  | 8,095       |                   | 480,200                    | 381,400                    |   | 48,880,400  | 861,600  | 1.8%   | 8,240       |
| Northern  | 45,051,600  | 5,348       |                   | 450,500                    | 376,900                    |   | 45,879,000  | 827,400  | 1.8%   | 5,446       |
| Oakland   | 50,685,700  | 3,664       |                   | 506,900                    | 527,100                    |   | 51,719,700  | 1,034,000  | 2.0%   | 3,739       |
| Saginaw Valley  | 27,499,800  | 3,595       |                   | 275,000                    | 527,900                    |   | 28,302,700  | 802,900  | 2.9%   | 3,700       |
| UM-Ann Arbor  | 316,368,500   | 8,048       | 6,327,400         |                            |                            |   | 322,695,900   | 6,327,400  | 2.0%   | 8,209       |
| UM-Dearborn   | 24,739,200  | 3,973       |                   | 247,400                    | 300,300                    |   | 25,286,900  | 547,700  | 2.2%   | 4,061       |
| UM-Flint  | 20,903,100  | 4,231       |                   | 209,000                    | 308,000                    |   | 21,420,100  | 517,000  | 2.5%   | 4,335       |
| Wayne State   | 214,666,300   | 8,603       | 4,293,300         |                            |                            |   | 218,959,600   | 4,293,300  | 2.0%   | 8,775       |
| Western   | 109,695,200   | 4,569       |                   | 1,097,000                  | 606,600                    |   | 111,398,800   | 1,703,600  | 1.6%   | 4,640       |
| Ag Experiment Station (AES)   | 33,163,800  |             |                   |                            |                            |   | 33,163,800  | 0  | 0.0%   |             |
| Cooperative Extension (CES)   | 28,604,300  |             |                   |                            |                            |   | 28,604,300  | 0  | 0.0%   |             |
| Higher Education Database   | 200,000   |             |                   |                            |                            |   | 200,000   | 0  | 0.0%   |             |
| Midwest Higher Ed Compact   | 90,000  |             |                   |                            |                            |   | 90,000  | 0  | 0.0%   |             |
| King-Chavez-Parks   | 2,691,500   |             |                   |                            |                            |   | 2,691,500   | 0  | 0.0%   |             |
| TOTAL UNIVERSITIES  | \$1,484,581,500   | \$5,926     | \$16,295,300      | \$6,050,700                | \$6,050,800                | \$ 0  | \$1,512,978,300   | \$28,396,800   | 1.9%   | \$6,039     |
| Merit Award Trust Fund  | 9,500,000   | * - , -     | 0                 | 0                          | 0                          | 0   | 9,500,000   | 0  | 0.0%   | , -,        |
| State GF/GP   | 1,475,081,500   |             | 16,295,300        | 6,050,700                  | 6,050,800                  | 0   | 1,503,478,300   | 28,396,800   | 1.9%   |             |
| GRANTS & FINANCIAL AID  |   |             |                   |                            |                            |   |   |  |  |             |
| Competitive Scholarships  | 34,630,500  |             |                   |                            |                            | 28,968,100  | 63,598,600  | 28,968,100   | 83.6%  |             |
| Tuition Grants  | 58,768,100  |             |                   |                            |                            | (58,768,100)  | 0   | (58,768,100)   | -100.0%  |             |
| Work Study  | 7,326,300   |             |                   |                            |                            | (,,   | 7,326,300   | 0  | 0.0%   |             |
| Part-time Independent   | 2,653,300   |             |                   |                            |                            |   | 2,653,300   | 0  | 0.0%   |             |
| Ed. Opportunity Grants (MEOG)   | 2,084,200   |             |                   |                            |                            |   | 2,084,200   | 0  | 0.0%   |             |
| Byrd Scholarship Program  | 1,500,000   |             |                   |                            |                            |   | 1,500,000   | 0  | 0.0%   |             |
| Nursing Scholarship Program   | 4,000,000   |             |                   |                            |                            |   | 4,000,000   | 0  | 0.0%   |             |
| Michigan Merit Award Program  | 126,400,000   |             |                   |                            |                            | 1,300,000   | 127,700,000   | 1,300,000  | 1.0%   |             |
|   |   |             |                   |                            |                            |   |   | _'   | 16.7%  |             |
| Tuition Incentive Program (TIP)   |   |             |                   |                            |                            | 2.000.000   | 14.000.000  | 2.000.000  |  |             |
| Tuition Incentive Program (TIP) Children of Veterans Tuition  | 12,000,000  |             |                   |                            |                            | 2,000,000<br>500,000  | 14,000,000<br>1,000,000   | 2,000,000<br>500,000   | 100.0%   |             |
|   |   |             |                   |                            |                            | 2,000,000<br>500,000<br>5,000,000   | 14,000,000<br>1,000,000<br>5,000,000  | 2,000,000<br>500,000<br>5,000,000  |  |             |
| Children of Veterans Tuition  | 12,000,000<br>500,000   |             | 0                 | 0                          | 0                          | 500,000   | 1,000,000   | 500,000  | 100.0%   |             |
| Children of Veterans Tuition Mi. Leadership, Ed, Development  | 12,000,000<br>500,000<br>0  |             | 0                 | 0                          | 0                          | 500,000<br>5,000,000  | 1,000,000<br>5,000,000  | 500,000<br>5,000,000   | 100.0%<br>na   |             |
| Children of Veterans Tuition Mi. Leadership, Ed, Development TOTAL FINANCIAL AID  | 12,000,000<br>500,000<br>0<br><b>249,862,400</b>  |             |                   |                            |                            | 500,000<br>5,000,000<br><b>(21,000,000)</b>   | 1,000,000<br>5,000,000<br><b>228,862,400</b>  | 500,000<br>5,000,000<br><b>(21,000,000)</b>  | 100.0%<br>na<br><b>-8.4%</b>                                 |             |
| Children of Veterans Tuition Mi. Leadership, Ed, Development TOTAL FINANCIAL AID Federal  | 12,000,000<br>500,000<br>0<br>249,862,400<br>3,500,000  |             | 0                 | 0                          | 0                          | 500,000<br>5,000,000<br>(21,000,000)<br>(500,000)   | 1,000,000<br>5,000,000<br><b>228,862,400</b><br><b>3,000,000</b>  | 500,000<br>5,000,000<br>(21,000,000)<br>(500,000)  | 100.0%<br>na<br>-8.4%<br>-14.3%                              |             |
| Children of Veterans Tuition Mi. Leadership, Ed, Development TOTAL FINANCIAL AID Federal Merit Award Trust Fund   | 12,000,000<br>500,000<br>0<br>249,862,400<br>3,500,000<br>137,000,000   |             | 0<br>0            | 0                          | 0<br>0                     | 500,000<br>5,000,000<br>(21,000,000)<br>(500,000)<br>1,300,000  | 1,000,000<br>5,000,000<br>228,862,400<br>3,000,000<br>138,300,000   | 500,000<br>5,000,000<br>(21,000,000)<br>(500,000)<br>1,300,000   | 100.0%<br>na<br>-8.4%<br>-14.3%<br>0.9%                      |             |
| Children of Veterans Tuition Mi. Leadership, Ed, Development TOTAL FINANCIAL AID Federal Merit Award Trust Fund MHEAA/Carry-Forward   | 12,000,000<br>500,000<br>0<br>249,862,400<br>3,500,000<br>137,000,000<br>7,000,000                                      |             | 0<br>0<br>0       | 0<br>0<br>0                | 0<br>0<br>0                | 500,000<br>5,000,000<br>(21,000,000)<br>(500,000)<br>1,300,000<br>(7,000,000)   | 1,000,000<br>5,000,000<br>228,862,400<br>3,000,000<br>138,300,000<br>0  | 500,000<br>5,000,000<br>(21,000,000)<br>(500,000)<br>1,300,000<br>(7,000,000)  | 100.0%<br>na<br>-8.4%<br>-14.3%<br>0.9%<br>-100.0%           |             |
| Children of Veterans Tuition Mi. Leadership, Ed, Development TOTAL FINANCIAL AID Federal Merit Award Trust Fund MHEAA/Carry-Forward Veterans Tax Check off  | 12,000,000<br>500,000<br>0<br>249,862,400<br>3,500,000<br>137,000,000<br>7,000,000<br>0                                 |             | 0<br>0<br>0<br>0  | 0<br>0<br>0<br>0           | 0<br>0<br>0<br>0           | 500,000<br>5,000,000<br>(21,000,000)<br>(500,000)<br>1,300,000<br>(7,000,000)   | 1,000,000<br>5,000,000<br>228,862,400<br>3,000,000<br>138,300,000<br>0<br>1,000,000   | 500,000<br>5,000,000<br>(21,000,000)<br>(500,000)<br>1,300,000<br>(7,000,000)<br>1,000,000   | 100.0%<br>na<br>-8.4%<br>-14.3%<br>0.9%<br>-100.0%<br>na     |             |
| Children of Veterans Tuition Mi. Leadership, Ed, Development TOTAL FINANCIAL AID Federal Merit Award Trust Fund MHEAA/Carry-Forward Veterans Tax Check off Civilian Conservation Corp State GF/GP TOTAL HIGHER ED               | 12,000,000<br>500,000<br>0<br>249,862,400<br>3,500,000<br>137,000,000<br>7,000,000<br>0                                 |             | 0<br>0<br>0<br>0  | 0<br>0<br>0<br>0<br>0      | 0<br>0<br>0<br>0           | 500,000<br>5,000,000<br>(21,000,000)<br>(500,000)<br>1,300,000<br>(7,000,000)<br>1,000,000<br>5,000,000                                 | 1,000,000<br>5,000,000<br>228,862,400<br>3,000,000<br>138,300,000<br>0<br>1,000,000<br>5,000,000                                | 500,000<br>5,000,000<br>(21,000,000)<br>(500,000)<br>1,300,000<br>(7,000,000)<br>1,000,000<br>5,000,000<br>(20,800,000)<br>7,396,800 | 100.0% na -8.4% -14.3% 0.9% -100.0% na na -20.3% 0.4%        |             |
| Children of Veterans Tuition Mi. Leadership, Ed, Development TOTAL FINANCIAL AID Federal Merit Award Trust Fund MHEAA/Carry-Forward Veterans Tax Check off Civilian Conservation Corp State GF/GP TOTAL HIGHER ED TOTAL FEDERAL | 12,000,000<br>500,000<br>0<br>249,862,400<br>3,500,000<br>137,000,000<br>7,000,000<br>0<br>102,362,400                  |             | 0<br>0<br>0<br>0  | 0<br>0<br>0<br>0           | 0<br>0<br>0<br>0           | 500,000<br>5,000,000<br>(21,000,000)<br>(500,000)<br>1,300,000<br>(7,000,000)<br>1,000,000<br>5,000,000<br>(20,800,000)                 | 1,000,000<br>5,000,000<br>228,862,400<br>3,000,000<br>0<br>1,000,000<br>5,000,000<br>81,562,400                                 | 500,000<br>5,000,000<br>(21,000,000)<br>(500,000)<br>1,300,000<br>(7,000,000)<br>1,000,000<br>5,000,000<br>(20,800,000)              | 100.0% na -8.4% -14.3% 0.9% -100.0% na na -20.3% 0.4% -14.3% |             |
| Children of Veterans Tuition Mi. Leadership, Ed, Development TOTAL FINANCIAL AID Federal Merit Award Trust Fund MHEAA/Carry-Forward Veterans Tax Check off Civilian Conservation Corp State GF/GP TOTAL HIGHER ED               | 12,000,000<br>500,000<br>0<br>249,862,400<br>3,500,000<br>137,000,000<br>7,000,000<br>0<br>102,362,400<br>1,734,443,900 |             | 0<br>0<br>0<br>0  | 0<br>0<br>0<br>0<br>0<br>0 | 0<br>0<br>0<br>0<br>0<br>0 | 500,000<br>5,000,000<br>(21,000,000)<br>(500,000)<br>1,300,000<br>(7,000,000)<br>1,000,000<br>5,000,000<br>(20,800,000)<br>(21,000,000) | 1,000,000<br>5,000,000<br>228,862,400<br>3,000,000<br>138,300,000<br>0<br>1,000,000<br>5,000,000<br>81,562,400<br>1,741,840,700 | 500,000<br>5,000,000<br>(21,000,000)<br>(500,000)<br>1,300,000<br>(7,000,000)<br>1,000,000<br>5,000,000<br>(20,800,000)<br>7,396,800 | 100.0% na -8.4% -14.3% 0.9% -100.0% na na -20.3% 0.4%        |             |

FY 2004-05 Fiscal-Year-Equated Students (FYES); MSU calculation includes funding for AES and CES.

#### FY 2006-07 Department of Community Health Recommendations

#### **Medicaid Base and Caseload Issues**

The Executive budget assumes an average Medicaid caseload for FY 2006-07 of 1,539,000, up from the assumed FY 2005-06 caseload of 1,500,000. The budget also assumes that the FY 2005-06 Medicaid base is sufficient to cover anticipated expenditures. If the FY 2005-06 base is underfunded, that will mean a supplemental will be needed and it will likely mean that the Executive's FY 2006-07 base is underfunded.

#### Michigan First Healthcare Plan

The Executive's proposal for a health insurance plan for uninsured individuals under 200% of poverty will depend on the Federal government approving a waiver and providing about \$1.0 billion in new funding. The FY 2006-07 budget includes half-year placeholder funding of \$200.0 million.

#### **GF/GP Savings Dependent on Further State or Federal Action**

The Governor's FY 2006-07 budget recommendation includes GF/GP savings of \$93.1 million from a series of policy changes that will require statutory changes on the State and Federal levels or Federal waivers. These policy changes include:

Actuarially Sound Rates for Medicaid HMOs and CMHs: The budget includes a 5.0% rate increase for HMOs and a 2.0% rate increase for CMHs in order to meet a Federal requirement that managed care rates be actuarially sound. The Federal government will decide whether the rates and the funding included for them are sufficient to meet the requirement. While this item is not a savings per se, any Federal action to mandate more funding for rate increases would increase GF/GP costs.

Hospital Quality Assurance Assessment Program: The budget includes a proposal to increase the hospital QAAP tax by 1.0%. This additional revenue would be used to increase payments to HMOs while, at the same time, Medicaid hospital reimbursement rates would be increased. The net effect would be to increase fee for service and managed care hospital payments by almost \$320.0 million, leading to a net gain for hospitals of about \$150.0 million. The Federal government would have to approve this change and the Legislature would have to change the QAAP statute. As the budget reflects almost \$30.0 million in GF/GP savings from gainsharing, failure to obtain Federal or Legislative approval would create a hole in the budget.

**Third Party Liability Collections.** The Executive budget assumes savings of \$11.7 million GF/GP from increased third party liability collections. The savings would be dependent on passage of State legislation requiring insurance companies to provide information on enrollees to enable matches with the Medicaid clientele base.

**Pharmaceutical Rebates.** The Executive budget assumes that Congress will pass a provision allowing states to claim pharmaceutical rebates on pharmaceuticals paid for by Medicaid HMOs. This change, if enacted, is estimated to save \$43.0 million GF/GP. It should be noted that a similar provision did not make it into S-1932, the budget reduction act signed last week by President Bush.

In addition, \$8.4 million in further GF/GP savings could be obtained by transferring the costs for certain mental health drugs to HMOs and CMHs, which would increase the QAAP base. Without the ability to collect rebates on pharmaceuticals paid for by managed care organizations, the transfer of payment responsibility would increase costs and would not be feasible, so the \$8.4 million in savings is also dependent on Federal action.

#### FY 2006-07 Department of Human Services Recommendations

**FY 2005-06 Supplemental Appropriations:** The budget recommendation includes a \$32.6 million GF/GP supplemental. This supplemental appropriation provides GF/GP appropriations to replace unavailable Federal funds in the Temporary Assistance for Needy Families (TANF) program and the Social Services Block Grant program. The recommendation also provides partial-year funding for the hiring of 51 additional child protective service caseworkers.

**Caseload Adjustments:** The budget recommendation includes funding for estimated caseloads in a variety of programs funded in the Department.

**Funding Reductions:** The budget recommendation includes appropriation reductions from an effort to verify caseload eligibility, the implementation of a half-day program for day care services and the implementation of the Jobs, Education and Training (JET) pilot program to assist recipients meeting workforce requirements and skills needed toward achieving self-sufficiency.

**TANF Funding Shortfall:** The budget recommendation includes a \$78.0 million GF/GP funding increase to offset a reduction in Federal funds. The shortage of Federal funds results primarily from the depletion of TANF carried forward from prior fiscal years.

# Departmental Appropriation Recommendation

Table 24

| Adjusted Gross Appropriations                                 |                  |                  |                 |         |  |  |  |  |
|---|------------------|------------------|-----------------|---------|--|--|--|--|
| FY 2005-06 Versus Governor's Recommendation                   |                  |                  |                 |         |  |  |  |  |
| FY 2005-06 FY 2006-07  Year-To-Date Governor's Dollar Percent |                  |                  |                 |         |  |  |  |  |
| Department/Dudget Area  | Year-To-Date     | Governor's       |                 | Percent |  |  |  |  |
| Department/Budget Area  | Appropriations   | Recommendation   | Difference      | Change  |  |  |  |  |
| Agriculture   | \$108,810,200    | \$101,402,300    | \$(7,407,900)   | (6.8)%  |  |  |  |  |
| Attorney General  | 51,312,000       | 54,392,000       | 3,080,000       | 6.0     |  |  |  |  |
| Capital Outlay  | 226,304,700      | 213,975,100      | (12,329,600)    | (5.4)   |  |  |  |  |
| Civil Rights  | 13,158,500       | 14,020,200       | 861,700         | 6.5     |  |  |  |  |
| Civil Service   | 30,270,700       | 30,759,000       | 488,300         | 1.6     |  |  |  |  |
| Community Colleges  | 281,327,400      | 287,129,400      | 5,802,000       | 2.1     |  |  |  |  |
| Community Health  | 10,292,104,000   | 11,224,970,900   | 932,866,900     | 9.1     |  |  |  |  |
| Corrections   | 1,859,062,600    | 1,946,183,100    | 87,120,500      | 4.7     |  |  |  |  |
| Education   | 117,475,600      | 90,365,100       | (27,110,500)    | (23.1)  |  |  |  |  |
| Environmental Quality   | 437,164,900      | 351,994,900      | (85,170,000)    | (19.5)  |  |  |  |  |
| Executive   | 5,375,500        | 5,375,500        | 0               | 0.0     |  |  |  |  |
| Higher Education  | 1,734,443,900    | 1,741,840,700    | 7,396,800       | 0.4     |  |  |  |  |
| History, Arts, and Libraries                                  | 52,569,400       | 54,609,700       | 2,040,300       | 3.9     |  |  |  |  |
| Human Services  | 4,425,535,800    | 4,470,701,800    | 45,166,000      | 1.0     |  |  |  |  |
| Information Technology  | 0                | 0                | 0               | 0.0     |  |  |  |  |
| Judiciary   | 252,818,400      | 255,685,200      | 2,866,800       | 1.1     |  |  |  |  |
| Labor and Economic Growth                                     | 1,203,975,200    | 1,204,827,800    | 852,600         | 0.1     |  |  |  |  |
| Legislature   | 127,430,400      | 127,430,400      | 0               | 0.0     |  |  |  |  |
| Management and Budget   | 359,924,400      | 340,848,500      | (10,075,900)    | (2.9)   |  |  |  |  |
| Military Affairs  | 116,042,600      | 120,653,000      | 4,610,400       | 4.0     |  |  |  |  |
| Natural Resources   | 269,251,900      | 283,252,300      | 14,000,400      | 5.2     |  |  |  |  |
| School Aid  | 12,757,151,300   | 13,119,014,700   | 361,863,400     | 2.8     |  |  |  |  |
| State   | 177,378,400      | 184,793,500      | 7,415,100       | 4.2     |  |  |  |  |
| State Police  | 530,073,800      | 555,854,400      | 25,780,600      | 4.9     |  |  |  |  |
| Transportation  | 3,387,807,500    | 3,442,385,100    | 54,577,600      | 1.6     |  |  |  |  |
| Treasury (Debt Service)                                       | 89,001,400       | 100,158,200      | 11,156,800      | 12.5    |  |  |  |  |
| Treasury (Operations)   | 380,121,900      | 365,028,500      | (15,093,400)    | (4.0)   |  |  |  |  |
| Treasury (Revenue Sharing)                                    | 1,108,919,800    | 1,114,471,400    | 5,551,600       | 0.5     |  |  |  |  |
| Treasury (Strategic Fund)                                     | 475,017,700      | 80,401,200       | (394,616,500)   | (83.1)  |  |  |  |  |
|   | 170,017,700      | 55, 101,200      | (331,310,000)   | (33.1)  |  |  |  |  |
| TOTAL APPROPRIATIONS  | \$40,860,829,900 | \$41,882,523,900 | \$1,021,694,000 | 2.5%    |  |  |  |  |

Table 25

| State Spending From State Resources  EV 2005-06 Versus Governor's Recommendation |   |   |  |  |  |  |  |
|--|---|---|--|--|--|--|--|
|  |   |   |  |  |  |  |  |
|  |   |   |  |  |  |  |  |
|  |   |   | Change   |  |  |  |  |
|  |   |   | 3.1%   |  |  |  |  |
| 42,512,600   | 44,155,500  | 1,642,900   | 3.9  |  |  |  |  |
| 50,137,900   | 53,352,500  | 3,214,600   | 6.4  |  |  |  |  |
| 12,108,700   | 12,454,000  | 345,300   | 2.9  |  |  |  |  |
| 23,641,600   | 24,129,900  | 488,300   | 2.1  |  |  |  |  |
| 281,327,400  | 287,129,400   | 5,802,000   | 2.1  |  |  |  |  |
| 4,467,908,400  | 4,819,288,600   | 351,380,200   | 7.9  |  |  |  |  |
| 1,847,240,700  | 1,934,330,700   | 87,090,000  | 4.7  |  |  |  |  |
| 39,613,600   | 13,894,500  | (25,719,100)  | (64.9)   |  |  |  |  |
| 292,652,200  | 211,206,400   | (81,445,800)  | (27.8)   |  |  |  |  |
| 5,375,500  | 5,375,500   | 0   | 0.0  |  |  |  |  |
| 1,730,943,900  | 1,738,840,700   | 7,896,800   | 0.5  |  |  |  |  |
| 43,773,700   | 45,581,400  | 1,807,700   | 4.1  |  |  |  |  |
| 1,152,388,000  | 1,257,765,300   | 105,377,300   | 9.1  |  |  |  |  |
| 0  | 0   | 0   | 0.0  |  |  |  |  |
| 244,630,400  | 247,303,900   | 2,673,500   | 1.1  |  |  |  |  |
| 390,440,600  | 391,343,400   | 902,800   | 0.2  |  |  |  |  |
| 127,030,400  | 127,030,400   | 0   | 0.0  |  |  |  |  |
| 350,924,400  | 340,848,500   | (10,075,900)  | (2.9)  |  |  |  |  |
| 65,149,600   | 66,842,900  | 1,693,300   | 2.6  |  |  |  |  |
| 228,171,600  | 238,162,900   | 9,991,300   | 4.4  |  |  |  |  |
| 11,364,564,000   | 11,706,277,800  | 341,713,800   | 3.0  |  |  |  |  |
| 174,435,000  | 181,741,300   | 7,306,300   | 4.2  |  |  |  |  |
| 341,643,700  | 366,671,900   | 25,028,200  | 7.3  |  |  |  |  |
| 2,184,113,400  | 2,225,499,100   | 41,385,700  | 1.9  |  |  |  |  |
| 89,001,400   | 100,158,200   | 11,156,800  | 12.5   |  |  |  |  |
| 343,691,100  | 328,056,000   | (15,635,100)  | (4.5)  |  |  |  |  |
| 1,108,919,800  | 1,114,471,400   | 5,551,600   | 0.5  |  |  |  |  |
| 426,295,900  | 32,014,200  | (394,281,700)   | (92.5)   |  |  |  |  |
| \$27 501 725 300   | \$27 992 387 800  | \$487 662 500   | 1.8%   |  |  |  |  |
|  | FY 2005-06 Versus Govern FY 2005-06 Year-To-Date Appropriations \$76,089,800 42,512,600 50,137,900 12,108,700 23,641,600 281,327,400 4,467,908,400 1,847,240,700 39,613,600 292,652,200 5,375,500 1,730,943,900 43,773,700 1,152,388,000 0 244,630,400 390,440,600 127,030,400 390,440,600 127,030,400 350,924,400 65,149,600 228,171,600 11,364,564,000 174,435,000 341,643,700 2,184,113,400 89,001,400 343,691,100 1,108,919,800 | Year-To-Date Appropriations         FY 2005-06 Year-To-Date Appropriations         FY 2006-07 Governor's Recommendation           \$76,089,800         \$78,461,500           42,512,600         44,155,500           50,137,900         53,352,500           12,108,700         12,454,000           23,641,600         24,129,900           281,327,400         287,129,400           4,467,908,400         4,819,288,600           1,847,240,700         1,934,330,700           39,613,600         13,894,500           292,652,200         211,206,400           5,375,500         5,375,500           1,730,943,900         1,738,840,700           43,773,700         45,581,400           1,152,388,000         1,257,765,300           0         0           244,630,400         247,303,900           390,440,600         391,343,400           127,030,400         127,030,400           350,924,400         340,848,500           65,149,600         66,842,900           228,171,600         238,162,900           11,364,564,000         11,706,277,800           174,435,000         181,741,300           341,643,700         366,671,900           2,184,113,400 <td>Year-To-Date         FY 2006-07<br/>Governor's         Dollar<br/>Difference           \$76,089,800         \$78,461,500         \$2,371,700           42,512,600         44,155,500         1,642,900           50,137,900         53,352,500         3,214,600           12,108,700         12,454,000         345,300           23,641,600         24,129,900         488,300           281,327,400         287,129,400         5,802,000           4,467,908,400         4,819,288,600         351,380,200           1,847,240,700         1,934,330,700         87,090,000           39,613,600         13,894,500         (25,719,100)           292,652,200         211,206,400         (81,445,800)           5,375,500         5,375,500         7,896,800           43,773,700         45,581,400         1,807,700           1,152,388,000         1,257,765,300         105,377,300           0         0         0         0           244,630,400         247,303,900         2,673,500           390,440,600         391,343,400         902,800           127,030,400         127,030,400         1,693,300           228,171,600         238,162,900         9,991,300           341,645,640,00         11,</td> | Year-To-Date         FY 2006-07<br>Governor's         Dollar<br>Difference           \$76,089,800         \$78,461,500         \$2,371,700           42,512,600         44,155,500         1,642,900           50,137,900         53,352,500         3,214,600           12,108,700         12,454,000         345,300           23,641,600         24,129,900         488,300           281,327,400         287,129,400         5,802,000           4,467,908,400         4,819,288,600         351,380,200           1,847,240,700         1,934,330,700         87,090,000           39,613,600         13,894,500         (25,719,100)           292,652,200         211,206,400         (81,445,800)           5,375,500         5,375,500         7,896,800           43,773,700         45,581,400         1,807,700           1,152,388,000         1,257,765,300         105,377,300           0         0         0         0           244,630,400         247,303,900         2,673,500           390,440,600         391,343,400         902,800           127,030,400         127,030,400         1,693,300           228,171,600         238,162,900         9,991,300           341,645,640,00         11, |  |  |  |  |

Table 26

| General Fund/General Purpose FY 2005-06 Versus Governor's Recommendation |                       |                 |               |        |  |  |  |
|--|-----------------------|-----------------|---------------|--------|--|--|--|
| FY 2005-06 FY 2006-07  |                       |                 |               |        |  |  |  |
| Year-To-Date Governor's Dollar Per                                       |                       |                 |               |        |  |  |  |
| Department/Budget Area   | <b>Appropriations</b> | Recommendation  | Difference    | Change |  |  |  |
| Agriculture  | \$28,362,700          | \$30,062,500    | \$1,699,800   | 6.0%   |  |  |  |
| Attorney General   | 31,501,200            | 32,896,000      | 1,394,800     | 4.4    |  |  |  |
| Capital Outlay   | 4,401,900             | 2,200           | (4,399,700)   | (99.9) |  |  |  |
| Civil Rights   | 12,108,700            | 12,454,000      | 345,300       | 2.9    |  |  |  |
| Civil Service  | 7,102,400             | 6,972,400       | (130,000)     | (1.8)  |  |  |  |
| Community Colleges   | 281,327,400           | 287,129,400     | 5,802,000     | 2.1    |  |  |  |
| Community Health   | 2,951,899,400         | 3,001,975,800   | 50,076,400    | 1.7    |  |  |  |
| Corrections  | 1,780,650,700         | 1,865,555,000   | 84,904,300    | 4.8    |  |  |  |
| Education  | 16,100,400            | 6,667,500       | (9,432,900)   | (58.6) |  |  |  |
| Environmental Quality  | 31,809,600            | 33,328,400      | 1,518,800     | 4.8    |  |  |  |
| Executive  | 5,375,500             | 5,375,500       | 0             | 0.0    |  |  |  |
| Higher Education   | 1,577,443,900         | 1,585,040,700   | 7,596,800     | 0.5    |  |  |  |
| History, Arts, and Libraries   | 41,190,100            | 42,800,200      | 1,610,100     | 3.9    |  |  |  |
| Human Services   | 1,081,211,900         | 1,190,896,700   | 109,684,800   | 10.1   |  |  |  |
| Information Technology   | 0                     | 0               | 0             | 0.0    |  |  |  |
| Judiciary  | 157,614,500           | 160,125,400     | 2,510,900     | 1.6    |  |  |  |
| Labor and Economic Growth  | 39,063,400            | 47,436,700      | 8,373,300     | 21.4   |  |  |  |
| Legislature  | 124,673,900           | 124,673,900     | 0             | 0.0    |  |  |  |
| Management and Budget  | 291,220,000           | 273,409,600     | (17,810,400)  | (6.1)  |  |  |  |
| Military Affairs   | 37,789,100            | 40,640,200      | 2,851,100     | 7.5    |  |  |  |
| Natural Resources  | 25,593,200            | 25,119,600      | (473,600)     | (1.9)  |  |  |  |
| School Aid   | 62,714,000            | 35,000,000      | (27,714,000)  | (44.2) |  |  |  |
| State  | 13,497,800            | 19,132,700      | 5,634,900     | 41.7   |  |  |  |
| State Police   | 235,361,600           | 255,298,700     | 19,937,100    | 8.5    |  |  |  |
| Transportation   | 0                     | 0               | 0             | 0.0    |  |  |  |
| Treasury (Debt Service)  | 52,886,900            | 76,243,700      | 23,356,800    | 44.2   |  |  |  |
| Treasury (Operations)  | 57,684,500            | 61,542,700      | 3,858,200     | 6.7    |  |  |  |
| Treasury (Revenue Sharing)   | 712,000               | 1,071,400       | 359,400       | 50.5   |  |  |  |
| Treasury (Strategic Fund)  | 32,290,900            | 32,009,200      | (281,700)     | (0.9)  |  |  |  |
| TOTAL APPROPRIATIONS   | \$8,981,587,600       | \$9,252,860,100 | \$271,272,500 | 3.0%   |  |  |  |

Table 27

| Full-Time Equated Positions                 |                |                |          |         |  |  |  |  |
|---|----------------|----------------|----------|---------|--|--|--|--|
| FY 2005-06 Versus Governor's Recommendation |                |                |          |         |  |  |  |  |
| FY 2005-06 FY 2006-07                       |                |                |          |         |  |  |  |  |
|   | Year-To-Date   | Governor's     | Position | Percent |  |  |  |  |
| Department/Budget Area                      | Appropriations | Recommendation | Change   | Change  |  |  |  |  |
| Agriculture                                 | 691.0          | 690.0          | (1.0)    | (0.1)%  |  |  |  |  |
| Attorney General                            | 560.0          | 557.0          | (3.0)    | (0.5)   |  |  |  |  |
| Civil Rights                                | 136.0          | 136.0          | 0.0      | 0.0     |  |  |  |  |
| Civil Service                               | 240.5          | 240.5          | 0.0      | 0.0     |  |  |  |  |
| Community Health                            | 4,668.6        | 4,665.1        | (3.5)    | (0.1)   |  |  |  |  |
| Corrections                                 | 17,509.2       | 17,812.5       | 303.3    | 1.7     |  |  |  |  |
| Education                                   | 423.5          | 435.5          | 12.0     | 2.8     |  |  |  |  |
| Environmental Quality                       | 1,567.2        | 1,561.7        | (5.5)    | (0.4)   |  |  |  |  |
| Executive                                   | 74.2           | 74.2           | 0.0      | 0.0     |  |  |  |  |
| Higher Education                            | 1.0            | 1.0            | 0.0      | 0.0     |  |  |  |  |
| History, Arts, and Libraries                | 232.0          | 232.0          | 0.0      | 0.0     |  |  |  |  |
| Human Services                              | 10,281.0       | 10,107.7       | (173.3)  | (1.7)   |  |  |  |  |
| Information Technology                      | 1,760.4        | 1,775.4        | 15.0     | 0.9     |  |  |  |  |
| Judiciary                                   | 509.0          | 509.0          | 0.0      | 0.0     |  |  |  |  |
| Labor and Economic Growth                   | 4,161.5        | 4,206.5        | 45.0     | 1.1     |  |  |  |  |
| Management and Budget                       | 745.0          | 752.0          | 7.0      | 0.9     |  |  |  |  |
| Military Affairs                            | 1,016.0        | 1,015.0        | (1.0)    | (0.1)   |  |  |  |  |
| Natural Resources                           | 2,073.5        | 2,087.4        | 13.9     | 0.7     |  |  |  |  |
| State                                       | 1,853.8        | 1,853.8        | 0.0      | 0.0     |  |  |  |  |
| State Police                                | 2,897.0        | 2,900.0        | 3.0      | 0.1     |  |  |  |  |
| Transportation                              | 3,022.3        | 3,030.3        | 8.0      | 0.3     |  |  |  |  |
| Treasury (Operations)                       | 1,691.5        | 1,697.5        | 6.0      | 0.4     |  |  |  |  |
| Treasury (Strategic Fund)                   | 190.0          | 152.0          | (38.0)   | (20.0)  |  |  |  |  |
| TOTAL POSITIONS                             | 56,304.2       | 56,492.1       | 187.9    | 0.3%    |  |  |  |  |